

Message Text

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ORIGIN ARA-10

INFO OCT-01 ISO-00 PM-03 CIAE-00 INR-07 NSAE-00 AID-05

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DRAFTED BY ARA/CEN/N:GAGOWEN:RP

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ARA/PLC:JKRIENDLER

DOD/ISA:DENGLE (INFO)

DOD/J-5/JOINT STAFF:EPARKER (INFO

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P 151607Z MAY 75

FM SECSTATE WASHDC

TO AMEMBASSY MANAGUA PRIORITY

INFO USCINCSO

S E C R E T STATE 113183

E.O. 11652:NA

TAGS:PFOR, NU

SUBJECT:NICARAGUA CASP

REF: MANAGUA A-10

1. NICARAGUAN CASP FOR FY 1976-1977 WAS DISCUSSED IN PRE-IG MEETING MAY 1. NO SUBSTANTIVE DIFFERENCES WERE RAISED BY PARTICIPANTS WHICH WOULD REQUIRE FORMAL IG REVIEW. MAJOR DIFFERENCE EXISTS REGARDING MAP-M LEVELS FOR BOTH FISCAL YEARS, BUT IG DECISION MEMORANDUM WILL SIMPLY NOTE THIS DIFFERENCE AND DEFER RESOLUTION FOR SECURITY ASSISTANCE PROGRAM REVIEW COMMITTEE (SAPRC) DELIBERATIONS. PRE-IG DECIDED THAT CASP, AS SUBMITTED BY POST, REQUIRES REVISION AND CLARIFICATION IN SEVERAL IMPORTANT RESPECTS. DRAFT CONSOLIDATED CHANGE SHEET INCORPORATING REVISIONS NOW IN PREPARATION AND WILL BE POUCHED SEPARATELY FOR EMBASSY COMMENT. CHANGES AND NEEDED CLARIFICATIONS OUTLINED BELOW.

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2. PRE-IG AGREED THAT MAJOR ISSUE ONE, AS ORIGINALLY STATED, DOES NOT CONSTITUTE A MAJOR ISSUE. FIRST ASSUMPTION IN BODY OF ISSUE ANALYSIS IS THAT SOMOZA WILL BE ABLE TO MAINTAIN STABLE, PRO-U.S. REGIME DURING CASP PERIOD. ISSUE

ANALYSIS AND RESOLUTION DOES, HOWEVER, PARTIALLY ADDRESS AN IMPORTANT ISSUE WHICH PRE-IG PARTICIPANTS DECIDED SHOULD

BE STATED MORE EXPLICITLY. THIS ISSUE IS: MANNER IN WHICH, AND ENDS TO WHICH, U.S. SHOULD EXERCISE ITS PRE-DOMINANT INFLUENCE WITH GON, TO AFFECT BOTH INTERNAL POLITICAL DEVELOPMENT AND GON'S INTERNATIONAL STANCE. ACCORDINGLY, ISSUE STATEMENT IS BEING REDRAFTED.

3. PRE-IG ALSO AGREED THAT MAJOR ISSUE TWO DID NOT MERIT TREATMENT AS SEPARATE MAJOR ISSUE. BASIS FOR THIS CONCLUSION IS CONSENSUS THAT ISSUE ANALYSIS OVERSTATES BOTH THE MOST LIKELY DEGREE OF PRESSURE ON SOMOZA DURING CASP PERIOD AND THE COST TO U.S. OF ANY MODIFICATION OF PAST PATTERN OF NICARAGUAN SUPPORT. ELEMENTS OF THIS ISSUE, HOWEVER, WILL BE RETAINED AS PART OF FIRST MAJOR ISSUE. CONSEQUENTLY, ISSUE TWO IS BEING DELETED AND RELEVANT PORTIONS INCORPORATED IN FIRST ISSUE. THESE CHANGES ALSO REQUIRE REDRAFTING OF STATEMENT OF LONG-TERM U.S. INTERESTS, AND THESE ALTERATIONS WILL BE INCLUDED IN THE CONSOLIDATED CHANGE SHEET.

4. MAJOR ISSUE THREE WAS CONSIDERED TO BE A TREATMENT OF INTERNAL A.I.D. PROGRAMMING CONCERNS AND WILL BE DELETED. A.I.D. PROGRAMS AND RESOURCES WILL BE RETAINED IN THE INTEREST AND RESOURCE ANALYSIS SECTION.

5. IN THE INTEREST ANALYSIS SECTION, THE DISCUSSIONS OF WORLD ORDER AND U.S. ECONOMIC PROSPERITY WERE CONSIDERED NOT TO MERIT TREATMENT AS PRIORITY INTERESTS. IT IS PROPOSED THAT THESE INTERESTS BE SHIFTED TO THE "OTHER INTERESTS" SECTION IN SHORTENED FORM. ALSO, THE DISCUSSION OF U.S. NATIONAL DEFENSE EMPLOYS INAPPROPRIATE CONTINGENCY LANGUAGE AND ITS DELETION IS PROPOSED. EXCEPT AS OTHERWISE NOTED, THESE CHANGES ARE FORMAL, NOT SUBSTANTIVE.

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6. PRE-IG NOTED DISAGREEMENT BETWEEN STATE/ARA AND DOD WITH RESPECT TO SECURITY ASSISTANCE PLANNING FUND FIGURES AND DECISION MEMORANDUM WILL REFLECT THAT DISAGREEMENT. RECOGNIZING WHAT HAS BEEN DE FACTO DISPOSITION OF SIMILAR DISAGREEMENTS IN PREVIOUS YEARS, ISSUE WILL BE REFERRED TO SAPRC FOR RESOLUTION.

7. BOTH USDOC AND STATE WERE UNABLE TO DETERMINE BASIS FOR RESOURCES INDICATED FOR EXPORT PROMOTION ON PAGE 21. POST APPEARS TO INDICATE 2.5 MILLION DOLLARS UNDER THIS OBJECTIVE. WE WOULD APPRECIATE CLARIFICATION OR CORRECTION OF THESE FIGURES. ALSO, ARA/IG STAFF REQUESTS EMBASSY DISCUSS BASIS FOR SUBSTANTIAL INCREASE IN PEACE

CORPS PROPOSED DURING CASP PERIOD, WITH REFERENCE TO REVIEW REQUESTED IN STATE 14799 AND STATE 36512.

8. DEPARTMENT REALIZES ABOVE CONSTITUTES RELATIVELY LENGTHY SERIES OF CHANGES IN POST'S SUBMISSION. WE HOPE TO TAKE INTO ACCOUNT THE VIEWS OF THE COUNTRY TEAM ON THESE MATTERS BEFORE PROCEEDING TO APPROVAL OF AN IG DECISION MEMORANDUM. SUCH DIFFERENCES AS APPEAR TO EXIST HAVE BEEN DISCUSSED PREVIOUSLY IN OTHER CONTEXTS, AND SEEM TO BE ESSENTIALLY DIFFERENCES OF DEGREE OR OF PROCEDURE. REQUEST EMBASSY CABLE RESPONSE AND COMMENTS BY MAY 23. KISSINGER

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